I210. Queen Street Valley Precinct

I210.1. Precinct description

The Queen Street Valley precinct is centred on Queen Street and includes the areas surrounding High, Lorne, O’Connell, and Fort streets.

Part of the special character of the Queen St Valley precinct is its varying topography, which includes a north-facing valley running between the Hobson Street and Princes Street ridges and the original shoreline which runs across Queen Street in the vicinity of Fort Street.

The precinct is located within the core central business district and therefore accommodates a wide range of retail and commercial activities that contribute to its vibrancy and amenity. The precinct has a strong pedestrian focus and provides important connections from the city centre to the harbour’s edge.

Buildings within the Queen Street Valley precinct are characterised by a highly diverse range of ages, styles, levels of detail, height and bulk. To the east of Queen Street, the streets are generally narrow, creating a sense of enclosure. Small site sizes and building footprints also mean that the architectural character is diverse. The older buildings in this area exert a strong presence in the streetscape, contributing to the precinct’s character and sense of human scale. This results in a sense of place with identifiable and unique qualities.

Pre-1940s buildings largely define the precinct. A key purpose of the precinct is to maintain the integrity and coherence of the built form and architecture as this is important to retaining the precinct’s streetscape character.

The land in the Queen Street Valley Precinct is zoned Business – City Centre Zone.

I210.2. Objective

(1) The built and streetscape character and the amenity of the Queen Street Valley Precinct is maintained and enhanced.

The overlay, Auckland-wide and Business – City Centre Zone objectives apply in this precinct in addition to those specified above.

I210.3. Policies

(1) Require building form and scale to maintain the character, sense of scale within the precinct and maintain sky views and sunlight access to streets.

(2) Require building design to respect the form, scale and architecture of scheduled historic heritage places and pre-1940s buildings within the precinct.

(3) Control demolition or removal of pre-1940s buildings, or parts of those buildings, to ensure it does not adversely affect the built form and streetscape character of the precinct.
(4) Require proposals for new buildings or additions to existing buildings adjoining or adjacent to scheduled historic heritage places or pre-1940s buildings to be sympathetic and provide contemporary and high-quality design which enhances the precinct’s built form and streetscape character.

The overlay, Auckland-wide and Business – City Centre Zone policies apply in this precinct in addition to those specified above.

I210.4. Activity table

The provisions in any relevant overlays, zone and the Auckland-wide apply in this precinct unless otherwise specified below.

Table I210.4.1 specifies the activity status of development activities in the Queen Street Precinct pursuant to section 9(3) of the Resource Management Act 1991.

Table I210.4.1. Activity table

<table>
<thead>
<tr>
<th>Activity</th>
<th>Activity status</th>
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<tbody>
<tr>
<td>(A1) Minor cosmetic alterations to a building that does not change its external design and appearance</td>
<td>P</td>
</tr>
<tr>
<td>(A2) New buildings, and alterations and additions to buildings not otherwise provided for</td>
<td>RD</td>
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</tbody>
</table>
| (A3) The total demolition or substantial demolition (more than 30% by volume), or any demolition of the front façade of a building constructed prior to 1 January 1940, excluding the buildings substantially located on Computer Freehold Register Identifiers NA386/116, NA988/291, NA37/143, NA2D/160 (North Auckland), which include:  
   (a) The Lippincott Building;  
   (b) The former Civic Tavern (also known as the former United Services Hotel);  
   (c) The Original Smith & Caughey Premises [c. 1880] and 1921 Addition;  
   (d) The Mahoney Building; and  
   (e) The McArthur Warehouse.  
Except that the Lippincott façade (extending from the parapet to the footpath) of the Smith and Caughey buildings facing Queen Street shall be subject to rule I210.4.1(A3). | RD |
I210.5. Notification

(1) Any application for resource consent for an activity listed in Table I210.4.1 Activity table above will be subject to the normal tests for notification under the relevant sections of the Resource Management Act 1991.

(2) When deciding who is an affected person in relation to any activity for the purposes of section 95E of the Resource Management Act 1991 the Council will give specific consideration to those persons listed in Rule C1.13(4).

I210.6. Standards

The overlay, zone and Auckland-wide standards apply in this precinct unless otherwise specified below.

All restricted discretionary activities listed in Table I206.4.1 Activity table must comply with the following standards.

I210.6.1. Frontage height and setback

Purpose: manage the scale of development to maintain and enhance pedestrian amenity, and to avoid buildings dominating public open space.

(1) For frontages shown as Frontage Type A on Queen Street Valley Precinct:

Precinct plan 1 - Frontage types:

(a) the height of the building frontage must be at least 19m above MSL (mean street level) and must not exceed 28m above MSL (mean street level); and

(b) above the frontage height, the building must be setback from the site frontage at least 5m.

(2) For frontages shown as Frontage Type B on Queen Street Valley Precinct:

Precinct plan 1 - Frontage types:

(a) the height of the building frontage must be at least 19m above MSL (mean street level) and must not exceed 28m above MSL (mean street level);

(b) above the frontage height, the building must not project beyond a 65 degree recession plane measured at all points along the site frontage for a depth of at least 5m; and

(c) the building setback must be an emphatic or a stepped profile of at least two stories and must not be a literal regression of the 65 degree angle.

(3) For frontages shown as Frontage Type C on Queen Street Valley Precinct:

Precinct plan 1 - Frontage types:

(a) the height of the building frontage must be at least 13m above MSL (mean street level) and must not exceed 19m above MSL (mean street level);
(b) above the frontage height, the building must not project beyond a 65 degree recession plane measured at all points along the site frontage for a depth of at least 5m; and

(c) the building setback must be an emphatic or a stepped profile of at least two stories and must not be a literal regression of the 65 degree angle.

(4) Floor space within the area shown on Figures I210.6.1.1 - I210.6.1.3 below is exempt from the calculation of gross floor area for a depth not exceeding 20m from the frontage of the site, if the floor space is located on a storey that adjoins the site frontage or is within 4m of the maximum frontage height specified in I210.6.1(1)-(3) above. Additionally:

(a) a maximum of six stories for Frontage Types A and B and four stories for Frontage Type C shown on Queen Street Valley Precinct: Precinct plan 1 - Frontage types are exempt from the calculation of gross floor area. The exempt stories must be within 4m of the minimum or maximum frontage height specified in I210.6.1(1)-(3) above;

(b) floor space is not exempt if the building does not comply with the minimum frontage height specified in I210.6.1(1)-(3) above; and

(c) the building must not exceed the MTFAR applying to the site.

(5) Buildings on sites with two frontages do not need to comply with I210.6.1(1)-(3) above for that part of the building:

(a) located within 8m of the intersection of the two frontages; and

(b) three stories above the maximum frontage height specified in I210.6.1(1)-(3) above where the maximum floor to floor height is 4m.
Figure I210.6.1.1 Frontage height and setback - type A
Figure I210.6.1.2 Frontage height and setback - type B
Figure I210.6.1.3 Frontage height and setback - type C
I210.7. Assessment – controlled activities

There are no controlled activities in this precinct.

I210.8. Assessment – restricted discretionary activities

I210.8.1. Matters of discretion

The Council will restrict its discretion to all of the following matters when assessing a restricted discretionary activity resource consent application, in addition to the matters specified for the relevant restricted discretionary activities in the overlay, Auckland-wide or zone provisions:

(1) new buildings, and alterations and additions to buildings and structures not otherwise provided for:

(a) building design and external appearance.

(2) buildings that do not comply with the frontage height and setback standards:
(a) building scale, dominance and visual effects; and
(b) effects on public open space and pedestrian access.

(3) The total demolition or substantial demolition (more than 30 per cent by volume), or any demolition of the front façade of a building constructed prior to 1 January 1940.

(a) The effects of building demolition on built form and streetscape character.

I210.8.2. Assessment criteria

The Council will consider the relevant assessment criteria below for restricted discretionary activities, in addition to the assessment criteria specified for the relevant restricted discretionary activities in the overlay, Auckland-wide or zone provisions:

(1) new buildings and alterations and additions to buildings and structures not otherwise provided for:

(a) building design and external appearance - creating a positive frontage:

(i) whether the design of buildings at ground level contribute to the continuity of pedestrian interest and vitality. However, frontages entirely of glass (curtain walling or continuous shop-front glazing) should not be used at street level as they detract from the streetscape; and

(ii) where feasible, whether restoration of original ground level detail is included in plans for buildings adjoining heritage buildings or for alterations to heritage buildings.

(b) building design and external appearance - variation in building form and visual interest:

(i) whether building levels aligned to the street boundaries incorporate design elements which acknowledge the existing human scale and character of the precinct. In particular:

- whether frontage height and design have regard to existing buildings in the vicinity and maintain a consistent scale. This does not mean a rigid adherence to a single height but it does mean a respect for the general appearance of the surrounding blocks;

- whether the design of frontages include vertical and horizontal details which avoid dominance of frontage elements larger than historically present. Where existing sites are amalgamated, the frontage design should have regard to the existing “grain” of development and convey a residual sense of the original subdivision pattern; and

- whether the consistency of the existing character in a cohesive streetscape is maintained with new buildings acknowledging
the scale, sense of proportion and level of intricacy of adjacent heritage and special historic character buildings in the precinct. However, new buildings should be sympathetic to those buildings and should not replicate or imitate the architectural detailing or style.

(c) building design and external appearance - materials and finishes

(i) whether materials used in new buildings have regard to existing buildings, but new and contemporary interpretations in form and detail may be used.

(2) buildings that do not comply with the frontage height and setback standards:

(a) whether development is of a scale and form appropriate to the setting;

(b) whether the scale of the development is consistent with the current and future character of Queen Street valley as established through the objectives and policies for the Queen Street Valley Precinct; and

(c) whether pedestrian amenity is maintained or enhanced.

(3) the total demolition or substantial demolition (more than 30 per cent by volume), or any demolition of the front façade of a building constructed prior to 1 January 1940.

(a) Effects of building demolition on built form and streetscape character

(i) The demolition or removal of a pre-1940s building within the precinct should not significantly adversely affect the built form and streetscape character of the precinct. In particular, consideration will be given to:

- whether the existing building forms part of a cohesive group of buildings in terms of similarity of age, scale, proportion or design and the extent to which the building’s demolition would detract from the shared contribution that group makes to streetscape, the unique character or the history and context of the precinct.

- whether the existing building is a remnant example of a building type that reflects the history of the area.

- the contribution the individual building makes to the context, character or cohesiveness of the streetscape or precinct.

- the contribution the building makes to adjoining or nearby scheduled historic heritage buildings, either through the context and the relationship of the building to the scheduled historic heritage building or through the building’s mass, height or rhythm of facades, and whether its demolition would adversely impact on the historic heritage values of the building.
• whether reasonable use of the site can be achieved through adaptive re-use of the building rather than through its demolition and replacement.

(ii) Notwithstanding the above, whether the building is beyond rehabilitation in terms of poor structural or physical condition, and the costs of the repair work or upgrading necessary to extend the useful life of the building are prohibitive (in comparison to the costs of a new building of similar size).

I210.9. Special information requirements

There are no special information requirements in this precinct.

I210.10. Precinct plans
I210.10.1 Queen Street Valley Precinct: Precinct plan 1 - Frontage types

[Diagram showing Queen Street Valley Precinct plan with frontage types labeled: Queen Street Valley, Frontage type A, Frontage type B, Frontage type C, Parcel boundaries.]